



## 2011 ANNUAL REPORT

# ***MARYLAND COMMISSION ON CORRECTIONAL STANDARDS***



**Martin O'Malley, Governor**  
**Anthony G. Brown, Lt. Governor**  
**Gary D. Maynard, Secretary**  
**Robert Green, Chairman**  
**Howard Ray Jr., Executive Director**

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**For dates, locations of the commission meetings and MCCS audit schedule visit the MCCS webpage at:**

**<http://www.dpscs.maryland.gov/agencies/mccs.shtml>**



❖ **MISSION**

**The mission of the Maryland Commission on Correctional Standards is to collaborate with criminal justice agencies and organizations in the development, measurement, monitoring and enforcement of state wide correctional standards.**

❖ **VISION**

- The Maryland Commission on Correctional Standards will be recognized as an agency that collaborates with and performs quality compliance audits that are firm, fair and consistent.**
- We will be known for promoting correctional standards as a best practice.**
- We will be recognized as a resource for the development of correctional employees.**
- The Maryland Commission on Correctional Standards will be known as a leader in the value of accountability in correctional agencies operations.**

## MANAGING FOR RESULTS (MFR)

The State of Maryland's Managing for Results (MFR) is a strategic planning process that emphasizes achieving measurable results in state government that meet or exceed customer and stakeholder needs. This initiative is linked to the State budget process and strategies for efficient agency operations. As authorized under the Correctional Services Article, §8-101 et seq. (Maryland Annotated Code), the Maryland Commission on Correctional Standards (MCCS) develops standards and enforces regulations addressing: life, health, safety, and constitutional issues for the operation of Maryland's prisons, detention centers, and community correctional centers. In 1998, the MCCS acquired regulatory and licensing authority over private home detention monitoring agencies. The Commission ensures adherence to requirements for both public adult correctional facilities and private home detention monitoring agencies through regular auditing and submission of formal reports of compliance. The compliance results are incorporated as a part of this report for fiscal year reporting requirements for MFR.

<b>Performance Measures:</b>	2008	2009	2010	2011
	Actual	Actual	Actual	Actual
<b>Input:</b> Number of adult correctional facilities audited	58	58	55	55
<b>Output:</b> Number of adult correctional facilities audited	17	18	14	23
Number of DPSCS operated prisons	17	17	17	17
Number of DPSCS operated pre-release units	13	13	10	10
Number of local community correctional facilities	3	3	3	3
Number of local detention centers	25	25	25	25
Number of private home detention monitoring agencies	4	4	4	7
<b>Quality:</b> Percent of facilities audited during the last three years audit cycle:				
DPSCS operated prisons	100%	98%	100%	100%
DPSCS operated pre-release units	100%	100%	100%	100%
Local community correctional facilities	100%	100%	100%	100%
Local detention centers	75%	100%	100%	100%
Private home detention agencies	100%	100%	100%	100%
<b>Input:</b> Number of PHDMA	<b>1</b>	<b>4</b>	<b>4</b>	<b>8</b>
<b>Output:</b> Number of PHDMA audited	<b>0</b>	<b>2</b>	<b>2</b>	<b>6</b>
<b>Quality:</b> Percent of private home detention monitoring agencies audited during the two-year cycle ending in the fiscal year	100%	100%	100%	100%

# Executive Summary

The Maryland Commission on Correctional Standards is an agency within the Department of Public Safety and Correctional Services with legal authority referenced in the Annotated Code of Maryland, Correctional Services Article, Section 8-101, et seq. The Commission is empowered to develop and enforce minimum mandatory standards for all adult places of correctional confinement. In addition, the Commission provides technical assistance to these facilities. Some of the key events of Fiscal year 2011 are noted below.



**MCCF (ROA)**

The Maryland Commission on Correctional Standards remains focused on its mission of encouraging correctional administrators to utilize management principles and practices to maintain efficient operations. During fiscal year 2011, the Commission continued its 11<sup>th</sup> audit cycle of conducting high quality compliance audits for all places of adult confinement and

private home detention monitoring agencies.

The results of key objective strategies identified under the agency's Managing for Results process continue to demonstrate encouraging progress.

**In FY 11, the agency continued to utilize outcome measures to evaluate the audit process and technical assistance provided.**

**A total of 23 audits were conducted at adult places of correctional confinement and 6 audits were conducted at private home detention monitoring agencies.**

The Commission continued to utilize senior staff members to act as Audit Team Leaders, while continuing to solicit volunteer services of the Duly Authorized Inspectors to participate in the completion of standard audits.



**CCDC (ROA)**

Ninety-nine percent of the managing officials of audited facilities rated the audit process as "Good" or "Better" in terms of accuracy, helpfulness, and objectivity.

Of the 23 correctional facilities audited during FY 11, all were found to be in compliance with the minimum standards for places of adult confinement.



**AACDF (ROA) Ordinance Rd**

**The Recognition of Achievement award was awarded to 23 adult places of confinement. Nine were awarded (ROA) in their initial audit and 14 required monitoring for 100% compliance upon completion of the monitoring process.**

This achievement continues to be the benchmark for correctional facilities in the State, and represents a commitment to the standards and the audit process by managing officials.

# Executive Summary

Private home detention monitoring companies are audited on a two-year cycle.

FY 11 began a new auditing cycle with 4 of the 8 home detention monitoring agencies receiving a full scale compliance audit and 2 in their first 6 months of operation.

Two agencies received 100% compliance at the time of the initial audit. Commission staff continues to remain a resource to aid private home detention companies in achieving compliance with standards.

During FY 11 there were a total of 8 licensed companies in Maryland.



WCDC (ROA)

**The Duly Authorized Inspector program continues to be a vital part of the Commission's success.**

This unique program remains a model for other correctional

auditing agencies around the country.

In FY 11, the Commission began using recently trained DAI's on audits. The recently trained DAI's were able to attend audits and assist the Commission with its findings.



SMPRU (ROA)

**The DAI's worked with the Commission staff and other experienced DAI's. Additionally, the newly trained DAI's will be able to assist their facilities in preparation for future MCCS audits and to aid with achieving the highest level of compliance with greater understanding of the audit process.**

The DAI's will also enhance facility procedures and provide additional tools to conduct in-house audits to assess compliance prior to the Commission audits.

**The Commission staff strives to provide training in technical assistance in areas that benefit both the agency and correctional facilities.**



CCDC (ROA)

**The Commission continues to receive tremendous support from both State and local managing officials for the DAI program which demonstrates the value of utilizing correctional standards as a management tool.**

# Executive Summary

The primary function of the Maryland Commission on Correctional Standards is to enforce, through regular on-site audits, the regulations for all adult places of confinement to determine levels of compliance. The 11<sup>th</sup> audit cycle began in July 2010.



**BCDC (ROA)**

During the last audit cycle, many correctional facilities achieved total compliance as a result of a commitment to view the inspection process as a management tool.



**MCI-J (ROA)**

Positive networking and communication between the Commission and correctional administrators contributes to achieving standards compliance.

The major concerns of life, health, safety, and constitutional issues continued to be aggressively addressed.

The facilities that attained full compliance with the applicable standards during this period received the Commission's "Recognition of Achievement" (ROA) award.

**In FY 11, there were 23 complete audits performed, (11 DPSCS operated prisons, 7 Local Community Correctional Facility, 5 Local Detention Centers, and 6 Private Home Detention Agencies).**

While the Commission has no accrediting or licensing authority for adult places of correctional confinement, it recognizes the need to acknowledge the positive efforts of these facilities.

When deficiencies are noted during formal audits, compliance plans are developed in partnership with facility officials. The plan is then presented to the Commission approval. Upon approval, the Commission staff regularly monitors each plan until total compliance is achieved.

Facilities must implement the plan within a time frame of 6 months from the date the Commission approves the final

report. If the compliance plan's requirements are met within the time frame, the Commission votes on the presentation of the ROA award.



**SOMERSET CDC (ROA)**

**The Commission has found that the Recognition of Achievement award has become a symbol of excellence in the correctional environment.**

# AUDIT RESULTS

Institution Non-Compliance Breakdown, 11<sup>th</sup> cycle (July 1, 2010 through June 30, 2011)

Institution	Date	Type	F	TC	MV	01	02	03	04	05	06	07	08	Total
Allegheny County Detention Center	7/13-15/2010	ADC	1		√	1	0	0	0	0	0	0	0	1
Baltimore City Correctional Center	3/22-24/ 2011	ACI	1	√		0	0	0	0	0	0	0	0	0
Baltimore City Detention Center	2/28-3/4/2011	ADC	1		√	0	1	0	0	0	0	0	0	1
Baltimore Pre-Release Unit	4/19-21/2011	ACCF	1	√		0	0	0	0	0	0	0	0	0
Caroline County Detention Center	9/14-17/2010	ADC	1		√	0	2	0	0	0	0	0	0	2
Carroll County Detention Center	3/7-9/2011	ADC	1	√		0	0	0	0	0	0	0	0	0
Central Maryland Correctional Facility (formerly CLF)	11/3-5/2010	ACCF	1		√	0	1	0	2	0	0	0	1	4
Dismas House West	2/10/2011	ACCF	1	√		0	0	0	0	0	0	0	0	0
Division of Correction – HQ			X											
Dorchester County Detention Center	6/21-23/2011	ADC	1		√	0	0	0	1	0	0	0	0	1
Eastern Pre-Release Unit	3/15-17/2011	ACCF	1		√	0	1	0	0	0	0	0	0	1
Maryland Correctional Institution-Jessup	10/4-8/2010	ACI	1		√	1	0	0	1	0	0	0	0	2
Maryland Correctional Training Center	10/19-22/2010	ACI	1		√	0	1	0	0	0	0	0	0	1
Montgomery County Correctional Facility	7/20-23/2010	ADC	1	√		0	0	0	0	0	0	0	0	0
Montgomery County Detention Center	8/3-6/2010	ADC	1		√	0	1	0	1	0	0	0	0	2
Patuxent Institution	6/6-10/2011	ACI	1		√	1	0	0	0	2	0	0	0	3
Patuxent Re-Entry Facility	6/15/2011	ACI	1		√	1	0	0	0	0	0	0	0	1
Prince George's Co. Detention Center	2/15-17/2011	ADC	1		√	1	0	0	0	0	0	0	0	1
Somerset County Detention Center	4/5-7/2011	ADC	1	√		0	0	0	0	0	0	0	0	0

## AUDIT RESULTS (CON'T)

Institution Non-Compliance Breakdown, 11<sup>th</sup> cycle (July 1, 2010 through June 30, 2011)

Institution	Date	Type	F	TC	MV	01	02	03	04	05	06	07	08	Total
Southern Maryland Pre-Release Unit	5/3-5/2011	ACCF	1	√		0	0	0	0	0	0	0	0	0
St. Mary's County Detention Center	8/31-9/2/2010	ADC	1	√		0	0	0	0	0	0	0	0	0
Threshold, Inc.	1/11-13/2011	ACCF	1	√		0	0	0	0	0	0	0	0	0
Volunteers of America	2/24-25/2011	ACCF	1		√	1	1	0	1	0	0	0	0	3
Washington County Detention Center	12/7-9/2010	ADC	1		√	0	2	0	0	0	0	0	0	2

<b>23</b>	<b>9</b>	<b>14</b>	<b>6</b>	<b>10</b>	<b>0</b>	<b>6</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>25</b>
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11<sup>th</sup> Cycle Audits

**Note:**

Total Institution Audited	23
Number of "ADC" Facilities Audited	11
Number of "ACI" Facilities Audited	5
Number of "ACCF" Facilities Audited	7
HQ – Division of Correction – one standard audit	X
TC – Total compliance	9
MV – Monitoring Visit	14
F – Facilities	

## AUDIT RESULTS

### PHDMA Non-Compliance Breakdown – 11<sup>th</sup> Cycle (July 1, 2010 through June 30, 2011)

Licensed Private Home Detention Monitoring Agencies

Institution	Audit date	Type	Total Compliance	STANDARDS					Total
				.01	.02	.03	.04	.05	
Active Home Confinement , LLC	3/10/2011	PHDMA	Q	1	2	0	0	1	4
Advance Home Detention Services	12/16/2010	PHDMA	Q	1	0	0	0	0	1
Advantage Sentencing Alternative Programs, Inc.	5/17/2011	PHDMA	√	0	0	0	0	0	0
Alert Private Home Detention Program		PHDMA		0	0	0	0	0	0
Alternative Sentencing, Inc.		PHDMA		0	0	0	0	0	0
Home Monitoring Services, Inc.	5/13/2011	PHDMA	√	0	0	0	0	0	0
Jesus Christ Home Detention	5/23/2011	PHDMA	Q	2	0	0	1	0	3
Ocean Answer, LTD.	1/25/2011	PHDMA	Q	1	0	0	0	0	1
<i>11<sup>th</sup> Cycle Audits</i>				<b>5</b>	<b>2</b>	<b>0</b>	<b>1</b>	<b>1</b>	<b>9</b>

Total PHDMA Institutions - 8

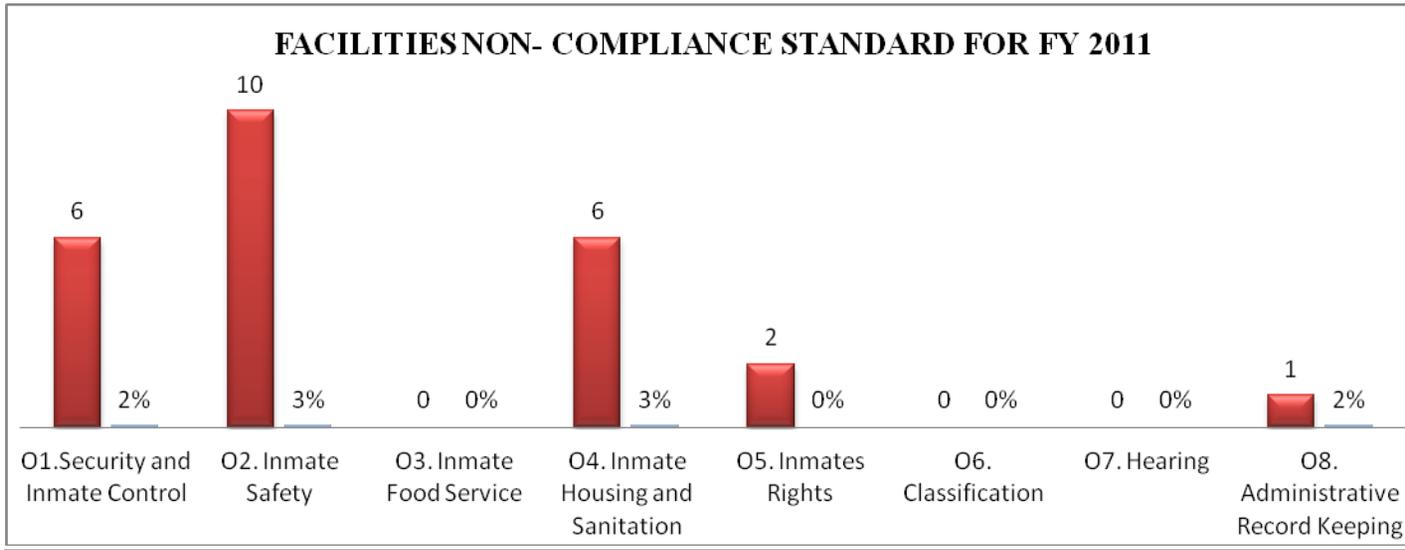
Total PHDMA Institutions Audited - 6

√ - Indicates institutions found to be in Total Compliance - 2

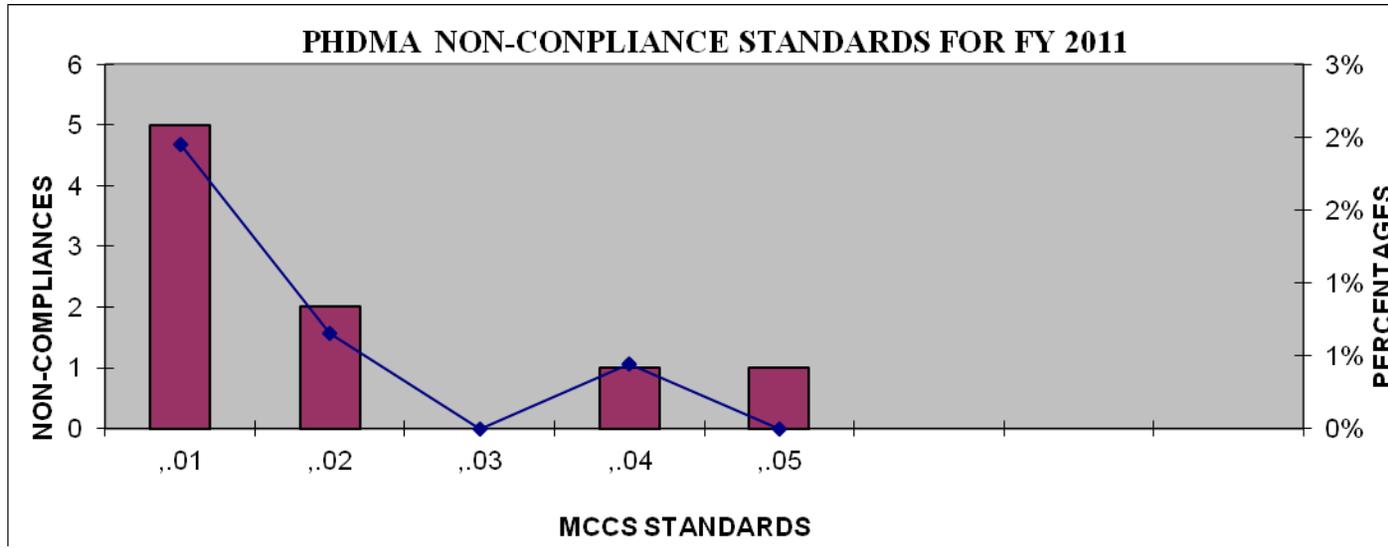
Q – Monitoring visit needed to attain compliance status - 4

**PHDMA Standards:**

- .01 Management of Monitored Individuals**
- .02 Contingency Plans**
- .03 Rights of Monitored Individuals**
- .04 Records of Monitored Individuals**
- .05 General Administrations**



There were 23 audits completed and (1475) standards reviewed for adult places of confinement.



There were 6 audits completed and (204) standards reviewed for adult places of confinement.

# *Special Recognition*

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The following adult places of correctional confinement were found to be in 100% compliance in their initial audit and received the **Recognition of Achievement Award** during FY 2011.

<b>Date</b>	<b>Facility</b>	<b>Managing Official</b>
February 28, March 4, 2011	Baltimore City Correctional Center	Carol Harmon, Facility Administrator
April 19 – 21, 2011	Baltimore Pre-Release Unit	Renee Alexander, Facility Administrator
March 7 – 9, 2011	Carroll County Detention Center	George Hardinger, Warden
February 10, 2011	Dismas House West	Joseph J. Kruse, Jr., Executive Director
July 20 – 23, 2010	Montgomery County Correctional Facility	Robert L. Greene, Warden
April 5 – 7, 2011	Somerset County Detention Center	Robert Purnell, Jr., Warden
April 3 – 5, 2011	Southern Maryland Pre-Release Unit	Dave Towers, Facility Administrator
August 31, September 2, 2010	St. Mary’s County Detention Center	Captain Michael R. Merican, Commander of Corrections
January 11 – 13, 2011	Threshold, Inc.	Julian L. Morgan, Jr.

## AUDIT DAY FACILITY POPULATION

July 1, 2010 through June 30, 2011- FY 2011	TYPE	AUDIT	OPERATING	MALE	FEMALE	TOTAL	DIFF
INSTITUTION		Date	Capacity			Population	
Allegany County Detention Center	ADC	JUL 10	224	119	18	137	-87
Baltimore City Corr. Ctr.	ACI	MAR 11	508	500	0	500	-8
Baltimore City Det. Ctr.	ADC	FEB 11	3485	2112	268	2380	-1105
Baltimore Pre-Release Unit	ACCF	APR 11	201	0	0	201	0
Caroline County Detention Center	ADC	SEP 10	142	96	7	103	-39
Carroll County Detention Center	ADC	MAR 11	265	216	49	265	0
Central Maryland Correctional Facility (formerly CLF)	ACCF	NOV 10	516	516	0	516	0
Dismas House West	ACCF	FEB 10	48	41	0	41	-7
Dorchester Co. Det. Ctr.	ADC	JUN 11	280	157	17	174	-106
Eastern Pre-Release Unit	ACCF	MAR 11	180	177	0	180	0
Maryland Correctional Institution Jessup	ACI	OCT 10	1068	0	0	1040	-28
Maryland Corr. Training Ctr.	ACI	OCT 10	2957	0	0	2751	-206
Montgomery County Correctional Facility	ADC	JUL 10	1028	701	63	764	-264
Montgomery County Detention Center	ADC	AUG 10	200	139	7	146	-54
Patuxent Institution	ACI	JUN 11	1303	0	0	955	-348
Patuxent Re-Entry Facility	ACI	JUN 11	25	0	0	15	-10
Prince George's Co. Det. Ctr.	ADC	FEB 11	1332	1117	61	1178	-154
Somerset Co. Det. Ctr.	ADC	APR 11	126	72	8	80	-46
Southern Maryland Pre-Release Unit	ACCF	MAY 11	180	0	0	180	0
St. Mary's Co. Det. Ctr.	ADC	AUG 10	245	216	23	239	-6
Threshold, Inc.	ACCF	JAN 11	32	30	0	30	-2
Volunteers of America	ACCF	FEB 11	95	95	0	95	0
Washington County Detention Center	ADC	DEC 10	448	317	40	357	-91
			<b>14888</b>	<b>6621</b>	<b>561</b>	<b>12327</b>	<b>-2561</b>

# BUDGET REPORT FOR FISCAL YEAR 2011

## Budget Appropriation and Actual Expenditures

	<u>2011 APPROPRIATION</u>	<u>2011 EXPENDITURES</u>
<b>.01 Salaries and Wages</b>	<b>395,390</b>	<b>299,439</b>
<b>.02 Technical &amp; Special</b>	<b>104,062</b>	<b>108,105</b>
<b>.03 Communication</b>	<b>4,235</b>	<b>2,452</b>
<b>.04 Travel</b>	<b>21,000</b>	<b>18,541</b>
<b>.05 Utilities</b>	<b>3,623</b>	<b>3,458</b>
<b>.06 Motor Vehicle Operational/Maintenance</b>	<b>1,240</b>	<b>382</b>
<b>.07 Contractual Services</b>	<b>4,854</b>	<b>4,317</b>
<b>.08 Supplies/Materials</b>	<b>3,100</b>	<b>2,022</b>
<b>.09 Equipment Replacement</b>	<b>0</b>	<b>0</b>
<b>.10 Equipment Additional</b>	<b>0</b>	<b>0</b>
<b>.11 Fixed Charges</b>	<b>23,541</b>	<b>24,308</b>
<b>TOTAL</b>	<b>561,045</b>	<b>463,024</b>

# *COMMISSION MEMBERSHIP*



The twelve-member Commission includes nine persons appointed by the Governor with the advice and consent of the Senate. They serve terms of three years. The statute requires members to be appointed as follows: two citizens; two state correctional officials; two local correctional officials; an elected official from a local governing body, a member with medical and/or mental health credentials and an official of a national standards-setting and accrediting body. There are also three ex-officio members, including the Attorney General, the Secretary of the Department of General Services, and the Secretary of the Department of Budget and Management. Effective July 1, 1982, the General Assembly authorized ex-officio members to designate representatives. On July 1, 1989, the Secretary of the Department of State Planning was replaced with the Secretary, Department of Budget and Fiscal Planning. In 1996, that agency was renamed the Department of Budget and Management. Each November, the Commission elects a Chairperson and Vice-Chairperson.

The following were the members of the Commission during the reporting period.

## **CITIZEN MEMBERS**

Walter Ridley  
Delores Alexander

## **STATE CORRECTIONAL OFFICIALS**

J. Michael Stouffer Deputy Secretary Operations, DPSCS  
Wendell France, Executive Director, Central Region, DPSCS

## **COMMISSION MEMBERSHIP (CON'T)**

### **LOCAL CORRECTIONAL OFFICIALS**

Robert Green, (Chairman), Warden, Montgomery County Correctional Facility  
Department of Correction and Rehabilitation  
Thomas Reece, Administrator, Calvert County Department of Corrections

### **MEDICAL/MENTAL HEALTH PROFESSIONAL**

Maria Elmo, M.D. (Private Practice)

### **LOCAL ELECTED OFFICIAL**

Sheree Sample-Hughes, Vice Chairman  
Councilwoman, Wicomico County Council

### **NATIONAL STANDARDS REPRESENTATIVE**

Jeffrey Washington, Director of Standards and Accreditation  
American Correctional Association

### **EX-OFFICIO MEMBERS**

Douglas F. Gansler., Attorney General, State of Maryland  
(Represented by Diane Bustos, Assistant Attorney General)

Alvin Collins, Secretary, Department of General Services  
(Vacant)

T. Eloise Foster, Secretary, Department of Budget and Management  
(Represented by Sean Egan, Budget Analyst)

**For dates, locations of the commission meetings and MCCS audit schedule visit the MCCS webpage at:**

**<http://www.dpscs.maryland.gov/agencies/mccs.shtml>**

# *ADVISORY BOARDS*

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The Standards Act mandates that the Commission establish advisory boards to assist in the development of regulations. These boards also provide information and advice regarding various issues presented to them by the Commission. A Commission member chairs each board. Advisory board members are volunteers appointed by the board's chairperson, with the approval of the Commission. In May 1981, the following boards were instituted:

## *ADULT DETENTION CENTERS*

## *ADULT CORRECTIONAL INSTITUTIONS*

## *ADULT COMMUNITY CORRECTIONAL FACILITIES*



Technical assistance is, also, mandated by the Standards Act. The Commission Chairperson appointed a Technical Assistance Committee, which is co chaired by the Chairperson and the Executive Director. This Committee assists the boards with issues such as fire safety, health, life safety and training, and also serves as a continuing resource to the staff.

Board and committee memberships include citizens, state and local correctional administrators, regulatory officials, legal authorities, academicians, government officials and others. The Commission periodically reviews the membership of each board.

In September 1993, the Chairperson appointed a Committee on Correctional Facility Safety. This committee was formed to network further with other regulatory agencies. A Committee on the Duly Authorized Inspector (DAI) Program was formed in August 1992 to assess the efficiency and effectiveness of this unique approach to auditing. These committees are comprised of Commission members and have met on several occasions.

Most recently, the Boards and Committee members were instrumental in providing continuing support for the implementation of standards for private home detention monitoring agencies.

The advisory boards and committees have played an integral role in shaping the direction of the Commission and will continue to assist in meeting its mandate.

## *ESTABLISHMENT OF THE COMMISSION*

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The Maryland Commission on Correctional Standards was created to improve the manner in which standards for correctional facilities are established, ensure compliance with those standards, and to better protect the health, safety and welfare of Maryland's citizens, correctional staff and the inmate population.

The Commission's origin was at a state and local correctional administrators' conference in May 1979. The conference participants agreed that a need existed to revise the jail inspection program and to develop a mechanism to audit state facilities. The fact that several administrators were involved in civil lawsuits brought by inmates or special interest groups on their behalf, alleging unconstitutional facility conditions and/or management practices, hastened the need.

The state correctional system was engaged in a voluntary national accreditation process at that time. Some concerns; however, were raised by the Maryland General Assembly that this involvement required a sizeable expenditure of public funds prior to achieving accreditation. It was concluded that Maryland should develop regulations reflecting this state's correctional climate to meet professional standards.

The 1980 Session of the General Assembly passed an act establishing the Commission on Correctional Standards. This is codified in the Correctional Services Article, Title 8, Subtitle 8-101 seq., Annotated Code of Maryland. Its salient provisions require the Commission to:

- Advise the Secretary of Public Safety and Correctional Services regarding regulations, which the Secretary is authorized to promulgate for state and local correctional facilities;
- Periodically inspect facilities to determine compliance with standards and prepare reports;
- Determine schedules for remedial action when jurisdictions are in noncompliance with certain standards;
- Review and act on appeals of staff inspection reports;
- Provide technical assistance to jurisdictions to aid in their efforts to meet standards;
- Hold public hearings in regard to the possible closure of a correctional facility or cessation of one of its elements/functions for failure to meet standards determined to be life-threatening or health-endangering;
- Consult and coordinate with national bodies promulgating correctional standards to ensure reasonable compatibility between state regulations and nationally established standards; and
- Consult and cooperate with other state agencies and local jurisdictions concerning standards development and enforcement.

# *HISTORY OF STANDARDS DEVELOPMENT*

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In 1980, the Maryland General Assembly acknowledged the critical need for professional correctional standards. The Minimum Jail and Lockup Standards in use during this time did not effectively address the needs of correctional facilities. The General Assembly's newly created Commission on Correctional Standards centered their original initiatives on civil litigations concerning facility conditions and management practices. These initiatives were to establish the core requirements addressing basic life, health, and safety of the public, staff, and inmates. They addressed management and operational issues, as opposed to facility design or programmatic functions.

Given the scope of their mission, the Commission staff was entrusted with the agenda of discovering and documenting all applicable core concepts. The culmination of these efforts was the result of extensive existing case law research, accepted national standards, local and state codes and various standards from other states. The intent of this careful study was to guarantee adherence to court decisions, thereby formulating acceptable correctional management principles.

In April 1981, the staff presented to the Commission a list of the core concepts from which the original standards were developed. The Commission then determined that there were three distinct categories of correctional institutions. Minimum Standards had evolved and were applied to each distinct category. Though they differed in magnitude, the standards remained true to the concept. After review by the advisory boards, the Commission, and the Secretary, these standards were approved and proposed for official publication in the *Maryland Register* to become part of the Code of Maryland Regulations (COMAR). On April 26, 1982, COMAR 12.14.03, Minimum Standards for Adult Detention Centers; COMAR 12.14.04, Minimum Standards for Adult Correctional Institutions; and COMAR 12.14.05, Minimum Standards for Community Correctional Facilities became effective. The former Minimum Jail and Lockup Standards were rescinded.

On-site audits of facilities increased correctional practitioners' and the Commission staff's awareness of the intent and true requirements of the standards. In May 1983, the staff recognized the need for standards revisions, as well as the need for new regulations. These suggested revisions and new standards were proposed in November 1983 as departmental regulations. The revisions and new standards became effective on February 27, 1984.

On February 15, 1984, over sixty agencies and public interest groups were invited to attend the Commission's Public Hearing on Future Directions. The hearing was an outreach to those organizations and agencies interested in correctional policy. The purpose was to assist the Commission in the identification of future strategies, to guide the Commission in the development of standards and to revise the audit process. The main objective of this mission was to ensure consistency in format, structure, or organization, and eliminate ambiguities, redundancies, and problems with interpretation. Following the usual process of research and development by staff, the suggested concepts were presented to the Commission in May 1984. After approval by the Commission, advisory boards, and promulgation by the Secretary, they were adopted on July 29, 1985 and February 10, 1986.

Additionally, revisions to the Minimum Standards for Adult Detention Centers were approved by the Commission in December 1990 and the modifications to the Administrative Procedures, approved by the Commission in April 1991, were reviewed and approved by the Attorney General's Office and the Secretary of Public Safety and Correctional Services in August 1991. The proposed regulations were discussed before the Administrative, Executive and Legislative Review Committee of the General Assembly in September 1991. In October 1991, public comments were received, discussed with the affected parties and appropriate recommendations were made prior to submission in the *Maryland Register* for final action. The revisions to COMAR 12.14.01 and 12.14.03 became effective on November 25, 1991.

The revised standards for correctional institutions and community correctional facilities were approved by the Commission, but were withheld pending the study of additional standards development. The standards remained on hold until May 1994 when the Secretary of Public Safety and Correctional Services directed the Commission and staff to revisit these issues. Copies of the draft proposed revisions from 1991 were sent to all correctional administrators in Maryland for review and comment. Those responses were then reported in July 1994 to the Commission members who instructed the staff to schedule advisory boards meetings. The advisory boards for Adult Detention Centers, Adult Community Correctional Facilities, Adult Correctional Institutions and the Technical Assistance Committee were convened in December 1994 and January 1995. Following the meetings, the suggestions from all advisory boards and the Technical Assistance Committee were compiled and forwarded to the Commission for consideration and inclusion in the draft document. The revisions were submitted to the Department's regulation coordinator and were forwarded to the Assistant Attorney General to review for legal sufficiency. The Secretary received the finalized versions in June 1995. After his review, the regulations were signed, thereby initiating the promulgation process. The revised standards became effective in December 1995. The Commission Chairperson and staff conducted orientation sessions on June 14, 1995 at the Division of Correction Headquarters and June 15, 1995 at Brockbridge Correctional Facility. Additional orientation sessions were conducted to ensure a smooth transition for all affected by the revisions. In addition, the training provided to Duly Authorized Inspectors in 1995 focused on the revised standards. Therefore, the majority of correctional facilities had at least one staff person familiar with the revisions.

In 1998, the General Assembly passed, and the Governor signed into law, a bill governing the operations of private home detention companies. (See Annotated Code of Maryland, Business Occupations and Professions Article, §20-101, et seq). The law required the Secretary of Public Safety and Correctional Services to establish regulations and licensing procedures for private home detention companies by July 1, 1999. The Secretary asked the Commission to develop standards applicable to the operation of these companies. On August 6, 1998, the first in a series of meetings was convened by the Commission Chair with Commission staff and company principals in attendance. In January 1999, the Commission's Technical Assistance and Advisory Boards assembled to review and comment on a draft of the standards document. Taking into account the many comments made, the Commission took final action on the Standards at its meeting in March 1999, and formally recommended them to the Secretary. The Secretary approved and adopted these standards, and they became effective as emergency regulations in July 1999. These emergency regulations were modified to incorporate revisions to the Correctional Services Article of the Annotated Code of Maryland and became effective under COMAR 12.11.10 on August 5, 2000.